# Shire of Moora Ordinary Council Meeting 20<sup>th</sup> October 2010

# **NOTICE OF MEETING**

Dear Elected Member

The next Ordinary Council Meeting of the Shire of Moora will be held on **Wednesday 20<sup>th</sup> October 2010** in the Council Chambers, 34 Padbury Street, Moora commencing at **3.30 pm** 

LM O'Reilly Chief Executive Officer 15<sup>th</sup> October 2010

# The Shire of Moora Vision and Mission Statement

# Vision

Our vision is that:

The Moora region will be a place of brilliant opportunity over the next twenty years. Sustainable growth will result in a vibrant, healthy, wealthy and diverse community.

#### Mission

Our mission is:

To identify and stimulate growth through creative leadership and a willingness to get things done.

Page 3

#### SHIRE OF MOORA

#### WRITTEN DECLARATION OF INTEREST IN MATTER BEFORE COUNCIL

Dear Sir/Madam, Re: Written Declaration of Interest in Matter Before Council
I, <sup>(1)</sup> wish to
declare an interest in the following item to be considered by Council at its meeting to be held on (2)
Agenda Item <sup>(3)</sup>
<ul> <li>The type of interest I wish to declare is: <sup>(4)</sup></li> <li>Financial pursuant to Section 5.60A of the Local Government Act 1995</li> <li>Proximity pursuant to Section 5.60B of the Local Government Act 1995</li> <li>Indirect Financial pursuant to Section 5.61 of the Local Government Act 1995</li> <li>Impartiality pursuant to Regulation 11 of the Local Government (Rules of Conduct) Regulations 2007.</li> </ul>
The nature of my interest is <sup>(5)</sup>
The extent of my interest is <sup>(6)</sup>
l understand that the above information will be recorded in the Minutes of the meeting and recorded by the Chief Executive Officer in an appropriate Register.

Yours faithfully,

Signed

Date

- I. Insert your name.
- 2. Insert the date of the Council Meeting at which the item is to be considered.
- 3. Insert the Agenda Item Number and Title.
- 4. Tick box to indicate type of interest.
- 5. Describe the nature of your interest.

Page 4

6. Describe the extent of your interest (if seeking to participate in the matter under S. 5.68 of the Act).

# THIS PAGE HAS BEEN LEFT BLANK INTENTIONALLY.

# SHIRE OF MOORA ORDINARY COUNCIL MEETING AGENDA 20 OCTOBER 2010 COMMENCING AT 3.30PM

	TABLE OF CONTENTS	
Ι.	DECLARATION OF OPENING & WELCOME OF VISITORS	7
2.	DISCLAIMER READING	7
3.	ATTENDANCE	7
	APOLOGIES	7
	PUBLIC	7
4.	DECLARATIONS OF INTEREST	7
5.	QUESTIONS BY THE PUBLIC IN ACCORDANCE WITH SECTION 5.24 OF THE	<u>ACT</u>
6.	<b>RESPONSE TO PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE</b>	7
7.	APPLICATIONS FOR LEAVE OF ABSENCE	7
8.	PETITIONS AND MEMORIALS	7
9.	ANNOUNCEMENTS BY THE SHIRE PRESIDENT	7
10.	CONFIRMATION OF MINUTES OF THE PREVIOUS MEETINGS	8
	10.1 ORDINARY COUNCIL MEETING - 15 SEPTEMBER 2010	8

#### **REPORTS OF OFFICERS** 11.

11.1	ADMINISTRATION	8
	II.I.I Review of Council Meeting Schedules and Council Sitting Fees *	8
11.2	FINANCIAL DEVELOPMENT	П
	11.2.1 List of Payments Authorised Under Delegation 1.31 *	11
	11.2.2 Statement of Financial Activity for Period Ended 30 September 2	010*
11.3	OPERATIONAL DEVELOPMENT	14
11.4	COMMUNITY DEVELOPMENT	15
	11.4.1 Proposed Subdivision Guide Plan – Lots 85- 94 Webb & Brown	
	Streets, Moora *	15
11.5	ENVIRONMENTAL DEVELOPMENT	24
11.6	ECONOMIC DEVELOPMENT	24
11.7	SPORT AND RECREATION	24
<u>ELEC</u>	TED MEMBER MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVE	<u>N</u> 24

# MOTIONS OF AN URGENT NATURE INTRODUCED BY DECISION OF COUNCIL 24

#### NOTICE ON MOTIONS FOR THE NEXT COUNCIL MEETING 24 14.

15.	MATTERS BEHIND CLOSED DOORS		24
	<ul> <li>I Chief Executive Officer's Annual Performance Review -</li> <li>O'Reilly for the Year Ended 14<sup>th</sup> May 2010</li> </ul>	Ms	Lynnette 24
16.	CLOSURE OF MEETING		24

#### Separate Attachments

\*

12.

13.

Item 11.1.1 Proposed Schedule of meeting dates for 2011

- Item 11.2.1 List of Payments Authorised Under Delegation 1.31
- Statement of Financial Activity for the Period Ended 30 September 2010 Item 11.2.2

Item 11.4.1 Original Subdivision Guide Plan, Revised Subdivision Guide Plan (October 2009),. Summary of Draft modifications by WAPC

8

# I. DECLARATION OF OPENING & WELCOME OF VISITORS

### "Acknowledging of Country"

I would like to show my respect and acknowledge the traditional owners of this land and acknowledge their contribution to the Shire of Moora as I do for all its people.

# 2. DISCLAIMER READING

To be read by the Shire President should members of the public be present at the meeting.

No responsibility whatsoever is implied or accepted by the Shire of Moora for any act, omission or statement or intimation occurring during this meeting.

It is strongly advised that persons do not act on what is heard at this meeting and should only rely on written confirmation of Council's decision, which will be provided within fourteen (14) days of this meeting.

# 3. <u>ATTENDANCE</u>

APOLOGIES OC Cocking

Councillor

PUBLIC

4. DECLARATIONS OF INTEREST

# 5. QUESTIONS BY THE PUBLIC IN ACCORDANCE WITH SECTION 5.24 OF THE ACT

# 6. <u>RESPONSE TO PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE</u>

- 7. <u>APPLICATIONS FOR LEAVE OF ABSENCE</u>
- 8. <u>PETITIONS AND MEMORIALS</u>
- 9. ANNOUNCEMENTS BY THE SHIRE PRESIDENT

# 10. CONFIRMATION OF MINUTES OF THE PREVIOUS MEETINGS

### 10.1 ORDINARY COUNCIL MEETING - 15 SEPTEMBER 2010

That the Minutes of the Ordinary Meeting of Council held on 15 September 2010, be confirmed as a true and correct record of the meeting.

# II. <u>REPORTS OF OFFICERS</u>

#### II.I ADMINISTRATION

# 11.1.1 REVIEW OF COUNCIL MEETING SCHEDULES AND COUNCIL SITTING FEES

 FILE REFERENCE:
 EN/COAI

 REPORT DATE:
 13 October 2010

 APPLICANT/PROPONENT: Not Applicable

 DISCLOSURE OF INTEREST: The author of this report has no financial interest in the matter.

 PREVIOUS MEETING REFERENCES: Nil

 AUTHOR:
 Lynnette O'Reilly, Chief Executive Officer

 ATTACHMENTS:
 Proposed Schedule of meeting dates for 2011

#### **PURPOSE OF REPORT:**

To provide suggested dates for Council approval for meeting dates for the 2011 year to enable public advertising as required by the Local Government Act 1995.

#### **BACKGROUND:**

From 2008 - 2010 monthly Council meetings have been successful in conjunction with two briefing sessions per month. It is considered to be appropriate to continue in this format with a slight adjustment to the order on Council meeting days.

#### COMMENT:

Attached is a draft schedule of proposed dates for Council meetings for the 2011 year. It is suggested the briefing on the first Wednesday of the month remain as is, however, the second briefing, rather than following the Council meeting, it is recommended it precede the Council meeting starting at 3.30pm. This would allow for clarifications to occur on any items included in the Council agenda and would also allow for greater opportunity for the public to attend a Council meeting that was scheduled to start at 5.30pm.

The January council meeting traditionally has few items, the main one being the financial reporting. A number of Council and staff take the opportunity to take leave through January so it has been suggested the January meeting and briefing be cancelled. If an item of business arose that required a decision between the December meeting and the February meeting a special meeting could be convened.

As in previous years, the schedule has identified the need to adjust the regular meeting times and it is suggested that no Briefing Session be held at the beginning of August as Local Government Week is scheduled to be held from 5-7<sup>th</sup> August. This

week also provides the opportunity for professional development during the week. It is therefore recommended that during August only the Council meeting be held on the 17<sup>th</sup> August with the briefing session to precede it.

It is also suggested that the Council meeting proposed for  $16^{th}$  November be rescheduled to the  $23^{rd}$  November due to the Local Government Managers Australia (LGMA) State Conference being held from  $2^{nd} - 4^{th}$  November. This allows Managers who are members of the LGMA to attend without absences impacting on the meeting process and agenda preparation. During November, it is therefore recommended that the first Briefing Session of the month be held on the  $9^{th}$  November and the Council meeting on the  $23^{rd}$  with the Briefing Session prior.

As per previous practice, the associated meeting fees are to be set in line with the requirements of the Local Government Act and Regulations for sitting fees that are paid on a meeting by meeting basis. The fees have been set at the maximum fee (refer section 5.25 (g) of the Local Government Act 1995).

#### **POLICY REQUIREMENTS:**

There are no Council Policies relative to this matter.

#### **LEGISLATIVE REQUIREMENTS:**

Section 5.25 (g) of the Local Government Act 1995 stipulates that Regulations may make provision in relation to the giving of public notice of the date and agenda for Council or committee meetings.

Regulation 12 of the Local Government (Administration) Regulations 1996 states;

- I. At least once each year a local government is to give local public notice of the dates on which and the time and place at which -
  - (a) the ordinary council meetings; and
  - (b) the briefing sessions that are required under the Act to be open to members of the public or that are proposed to be open to members of the public; are to be held in the next 12 months.

Sections 5.98 and 5.99 of the Local Government Act 1995 and Regulation 30 of the Local Government (Administration Regulations) 1996 sets the minimum and maximum amounts for the payment of meeting fees.

# **STRATEGIC IMPLICATIONS:**

Enables Council to provide good local government to the district.

# SUSTAINABILITY IMPLICATIONS

#### Environment

There are no known significant environmental implications associated with this proposal.

#### Economic

There are no known significant economic implications associated with this proposal.

#### Social

There are no known significant social implications associated with this proposal.

#### FINANCIAL IMPLICATIONS:

There are no financial implications to Council in relation to this item. The holding of Council meetings including all associated costs is provided in the current budget and will be provided for in future budgets.

#### **VOTING REQUIREMENTS:**

Simple Majority Required

#### MANEX RECOMMENDATIONS

That Council,

- 1. Adopts the meeting schedule for the period January 2011 to December 2011 as attached, based on one Ordinary Meeting of Council per month;
- 2. Advertises the meeting dates in accordance with section 5.25 of the Local Government Act 1995 and Regulation 12 (1) of the Local Government (Administration) Regulations 1996.
- 3. Confirms the meeting fees to be paid to Councillors at \$140 per meeting and at \$280 per meeting for the Shire President.

# **II.2** FINANCIAL DEVELOPMENT

# 11.2.1 LIST OF PAYMENTS AUTHORISED UNDER DELEGATION 1.31

REPORT DATE:12 October 2010OFFICER DISCLOSURE OF INTEREST:NilAUTHOR:Leanne Parola, Manager Finance & Corporate ServicesATTACHMENTS:Accounts Paid Under Delegated Authority

# **PURPOSE OF REPORT**

Payments have been made under delegated authority and a listing of these payments is attached for Council to note and endorse.

# BACKGROUND

At the December 2005 Ordinary Meeting of Council resolution 276/2005 delegated the authority of payments from Municipal and Trust Funds to the Chief Executive Officer.

# COMMENT

Accounts Paid under delegated authority are periodically presented to Council.

# **POLICY REQUIREMENTS**

Delegation 1.31 – Payments from Municipal and Trust Funds.

# **LEGISLATIVE REQUIREMENTS:**

Local Government Act 1995 - Section 6.10 Local Government (Financial Management) Regulations 1996 – Regulations 12 & 13.

#### STRATEGIC IMPLICATIONS

There are no known strategic implications associated with this proposal.

# SUSTAINABILITY IMPLICATIONS

#### Environment

There are no known significant environmental implications associated with this proposal.

#### Economic

There are no known significant economic implications associated with this proposal.

#### Social

There are no known significant social implications associated with this proposal.

#### FINANCIAL IMPLICATIONS

Payments are in accordance with the adopted budget.

#### **VOTING REQUIREMENTS**

Simple Majority Required

### MANEX RECOMMENDATION

That Council notes and endorses the Payments from the Municipal and Trust Funds made under delegation 1.31

Municipal Fund	Cheques 60019 to 60061	\$143,787.63
	Credit Card Expenditure	5,626.05
	EFT 4956 to 5083	415,449.69
	Net Pays PPE 15/9/10	78,614.49
	Net Pays PPE 29/9/10	79,043.09
Trust Fund	Cheques 4621 to 4652	<u>3,584.00</u>
Total		\$726,104.95

# 11.2.2 STATEMENT OF FINANCIAL ACTIVITY FOR PERIOD ENDED 30 SEPTEMBER 2010

REPORT DATE:13 October 2010OFFICER DISCLOSURE OF INTEREST:NilPREVIOUS MEETING REFERENCES:NilAUTHOR:Leanne Parola, Manager Finance & Corporate ServicesATTACHMENTS:Statement of Financial Activity for the Period Ended<br/>30 September 2010

#### **PURPOSE OF REPORT:**

To note and receive the Statement of Financial Activity for the period ended 30 September 2010.

#### **BACKGROUND:**

Council is provided with monthly financial reports to enable monitoring of revenues and expenditures against the adopted budget.

#### COMMENT:

The Statement of Financial Activity for the Period Ended is provided as a separate attachment in Program format.

#### **POLICY REQUIREMENTS:**

Nil

#### **LEGISLATIVE REQUIREMENTS:**

Local Government Act 1995, Section 6.4 Local Government (Financial Management) Regulations 1996, Clause 34

#### **STRATEGIC IMPLICATIONS:**

Monitoring of actual revenues and expenditures against the adopted budget assists Council in being informed as to the financial health of the organisation.

#### SUSTAINABILITY IMPLICATIONS:

#### Environment

There are no known significant environmental implications associated with this proposal.

#### Economic

There are no known significant economic implications associated with this proposal.

#### Social

There are no known significant social implications associated with this proposal.

#### FINANCIAL IMPLICATIONS:

Year to date income and expenditure is provided by program to enable comparison to 2010/2011 adopted budget.

#### **VOTING REQUIREMENTS**

Simple Majority Required

# MANEX RECOMMENDATION

That Council notes and receives the Statement of Financial Activity for the period ended 30 September 2010.

# 11.3 OPERATIONAL DEVELOPMENT

Nil

# 11.4 COMMUNITY DEVELOPMENT

# 11.4.1 PROPOSED SUBDIVISION GUIDE PLAN – LOTS 85- 94 WEBB & BROWN STREETS, MOORA

 FILE REFERENCE:
 PA/6066-1

 REPORT DATE:
 14 October 2010

 APPLICANT/PROPONENT: Geraldton Independent Planners

 OFFICER DISCLOSURE OF INTEREST: Gray & Lewis receive planning fees for advice to the Shire therefore declare a Financial Interest – Section 5.65 of Local Government Act 1995

 PREVIOUS MEETING REFERENCES:

 AUTHOR:
 Gray & Lewis Landuse Planners

 ATTACHMENTS:
 I. Original Subdivision Guide Plan

 2. Revised Subdivision Guide Plan (October 2009)

3. Summary of Draft modifications by WAPC

#### **PURPOSE OF REPORT:**

Council is to consider a modified Subdivision Guide Plan and provide comments to the Western Australian Planning Commission (WAPC).

#### **BACKGROUND:**

<u>Zoning</u>

The subject land is zoned 'Special Rural' under the Shire of Moora Town Planning Scheme No 2 ('the Scheme').

#### Scheme Requirements

One of the objectives of the Special Rural zone under the Scheme is 'to select areas wherein closer subdivision will be permitted to provide for such uses as hobby farms, horse breeding and rural residential retreats.'

Clause 3.11.3.2 of the Scheme requires a Plan of Subdivision that shows amongst other things (a) the proposed subdivision including lot sizes and dimensions; (b) areas to be set aside for public open space, pedestrian accessways, horse trails, community facilities etc as may be considered appropriate and (c) those physical features it is intended to conserve.

Specific requirements are applicable to the land (as Special Rural Area 2) under Schedule 4 to the Scheme as follows;

1. The minimum lot size should be no less than 2.0 hectares for subdivision but any subdivision shall be subject to the following first being satisfied:

(i) The preparation by the proponent of a land capability assessment to the satisfaction of Council and the Commission; and

- (ii) The approval by the Council and the Commission of a Subdivision Guide Plan prepared by the proponent in accordance with the findings of the land capability assessment; and
- (iii) Arrangements to the satisfaction of the Council for drainage and on-site effluent disposal. '

History of applications and requirement for a Subdivision Guide Plan

In 2009, the owners of Lot 91 Brown Street lodged a formal subdivision application with the WAPC to create four lots ranging size from  $2.023m^2$  to  $4.047m^2$  (WAPC Reference: 1337761).

The Commission undertook a preliminary assessment and identified a number of issues that required resolution including;

- I. Consideration of a land capability assessment to the satisfaction of the Council and Commission; and
- 2. Approval by the Council and Commission of a Subdivision Guide Plan prepared by the proponent in accordance with the findings of the land capability report.

Gray & Lewis was contacted by the applicant (with approval of the Shire) early 2009 as the WAPC had sought to defer determination of the subdivision application until the above matters had been addressed.

At that time Gray & Lewis undertook the following actions;

- Liaised with the WAPC who advised that they wanted a Subdivision Guide Plan (SGP) for the street block surrounding Lot 91. At that time Gray & Lewis expressed an opinion that a SGP should be developed for Lot 91 in isolation as surrounding landowners may not wish to subdivide, and it would be onerous to require detailed land capability for a wider area.
- Referred a land capability report received for Lot 91 to the Shire. It was assessed by Trevor Brandy and Mike Prunster who confirmed acceptance of its findings.
- Liaised with the applicant to explain the WAPC process, and recommended that they engage a planning consultant to develop a SGP.
- Gray & Lewis also suggested that the owners obtain comments by an engineer on any SGP as drainage was considered an issue for the site.

# Format of Subdivision Guide Plans

Subdivision Guide Plans are used as a tool to guide future subdivision for an area where it is desirable for subdivision to be co-ordinated and to address issues that may traverse several lots (such as drainage/floodways).

There is no set format for SGP's however they tend to be similar to a subdivision plan, and provide guidance on lot sizes, building areas, road layout and requirements for future subdivision.

The Scheme requires the SGP to be endorsed by both the Shire and WAPC. In many cases, notes are included on Guide Plans to specify scheme requirements or issues that may need to be further addressed at the more detailed subdivision stage.

Once a Subdivision Guide Plan has been endorsed by the WAPC, then landowners can lodge subdivision applications for individual lots to the WAPC for approval. The SGP is then used to assess any subdivision applications and future development applications.

#### Previous Council consideration

A Subdivision Guide Plan was lodged directly with the Shire in 2009 and processed by Council officers – refer Attachment I. It should be noted that Gray & Lewis was not involved in assessment of the original SGP.

The Subdivision Guide Plan was advertised for public comment and a report item on this matter was considered by Council on the 19 August 2009 (Item 11.4.2).

### Council resolved as follows;

- 1. That the proposed Subdivision Plan Guide requires further modifications with regard to building envelopes, setback clearances to existing watercourses, road access, acid-sulphate soil study, and approval from the Department of Water on floodway development.
- 2. That approval for the proposed subdivision for Lot 91 be withheld subject to a revised Subdivision Plan Guide satisfying the WA Planning Commission concerns. "

# COMMENT:

A Subdivision Guide Plan has not been endorsed by the Council. A revised SGP has been lodged (dated October 2009) and the WAPC is seeking Council consideration and comments on the revised SGP.

#### Description of Application

The revised SGP proposes 25 lots ranging from approximately 2 hectares to 4.45 hectares. The SGP covers the street block generally bound by Halligan Street, Brown Street, Webb Street and lots both west and east on Long Street.

A summary of the existing lots, sizes, and proposed lots are included in the table below;

Existing Lot	Existing Lot size (approximate)	Proposed number of lots	Proposed lot sizes (approximate)
85	12.4 ha	0	0
86	11.8 ha	0	0
87	10.7 ha	4	2.17 to 3.01 ha
88	11.2 ha	0	0
89	11.2 ha	3	3.12 to 4.45 ha
90	10.7 ha	4	2.17 to 3 ha
91	11.8 ha	4	2.02 to 4 ha
92	12.4 ha	4	Lot sizes unclear on plan – hidden by map layers All lots exceed 2 hectares.
93	8.3 ha	3	Lot sizes unclear on plan – hidden by map layers All lots exceed 2 hectares.
94	7.9 ha	3	2 to 3.9 ha

The modified Subdivision Guide Plan (October 2009) is included as Attachment 2.

The existing zoning and Scheme provisions allow for potential for 2 hectare lots, however a minimum of 2 hectares is not automatically approved. The onus is on the applicant to demonstrate that the lot sizes are sufficient through land capability assessment, a subdivision guide plan, suitable drainage and adequate capability for on site effluent disposal.

These issues are discussed individually below:-

• Land Capability

The applicant has lodged a Land Capability Assessment for the SGP area which has been examined by the WAPC. Gray & Lewis only has a copy of the original Land Capability Assessment for Lot 91 which was accepted by Council officers in 2009, however understands through discussions with WAPC that land capability throughout the SGP area is relatively consistent. Some lots have higher constraints largely due to location of the floodway.

• SGP

Council can endorse the (revised) SGP as submitted, however Gray & Lewis recommends that further modifications need to be undertaken as outlined throughout the body of this report, and summarised in the recommendation.

Whilst Council may seek to assist to facilitate subdivision, it is important to recognise that subdivision of this area will likely occur over a long time period. It is therefore essential to ensure that a quality SGP be achieved and all issues are adequately addressed at this early planning stage. This minimises potential for issues to occur at subdivision stage and when new lots are created.

It is recommended that the WAPC be advised that the Shire generally supports the Subdivision Guide Plan subject to modifications. The WAPC can then also consider the modifications they will agree to and provide final advice to the Shire and applicant.

• Drainage

The Land Capability Assessment identifies that all areas experience waterlogging of 'some soil areas at least' and the greatest risk of flooding is during storm events (which they propose can be addressed by sand pads). It also identifies that that the area is poorly drained, particularly in lower elevations and depressions.

Ultimately Council will be responsible for any drainage of surrounding roads, and implementation of drainage as subdivision occurs. Council may be satisfied that drainage is not a major concern due to the large lot sizes proposed.

If Council has concerns that some preliminary drainage information is necessary at the broader Subdivision Guide Plan stage (to identify any need for drainage basins/ locations or to co-ordinate an overall drainage plan to apply to future individual lot subdivision applications) then it can request some 'up front' engineering advice from the applicant or a Water Management Strategy prior to subdivision.

Gray & Lewis is reasonably satisfied that drainage is not an impediment to the SGP as the WAPC has liaised with the Department of Water, and Council did not identify drainage as an issue in dealing with the original SGP. If drainage was a major concern, then the Department of Water would have requested a Water Management Strategy.

Notwithstanding the above, Gray & Lewis does not have the engineering expertise or local knowledge to fully assess drainage therefore has highlighted this issue for the Shires consideration.

At subdivision stage, the Shire can impose conditions relating to drainage and fill but they can only relate to the individual lot / application area, and not the wider SGP area.

• Effluent Disposal

The original land capability report identifies that the lots are suitable for on-site effluent disposal and states 'Conventional septics are only acceptable if installed to Shire of Moora requirements, otherwise alternative effluent waste water systems are required. Limited by low microbial purification and water logging.'

Gray & Lewis has liaised with WAPC and the subdivision application for Lot 91 was referred to the Department for Health who did not have any objections to the proposal.

It is recommended that the WAPC separately refer the Land Capability Report and SGP to the Department of Health for formal advice as;

- The Shire does not have the qualified staff to be able to design or assess an alternative on site disposal system.
- Shire approvals are limited to soils of sand, loam and sand and loam. Specific design is required for disposal in clay and would require Department for Health approval.
- Whilst the Health Department has commented on subdivision of Lot 91, they should be consulted with for advice on the land capability assessment and broader SGP.

#### Flood Study

The Flood Study Review shows almost all of the existing (and proposed lots) in the flood fringe and portions of Lots 85, 86, 87, 88, 89, 92 and 93 are affected by Floodway. The flood study identifies the floodway as 'high' and 'extreme' flood risk.

The Study recommends the use of minimum habitable floor levels of 0.3 metres above the March 1999 flood level for dwellings.

It is understood that the WAPC has liaised with the Department of Water regarding the SGP, and that they have no major objections.

In order to ensure that any prospective purchasers of lots are aware of the Flood Fringe and Floodway, it is recommended that the SGP include a notation that 'The

Shire shall recommend that the WAPC place a condition on any future subdivision that a Notification be placed on the Certificate of Titles of any new lots to alert purchasers that; (i) portions of lots are affected by floodway and flood fringe (ii) all development requires planning approval in additional to a building licence and (iii) applicants should liaise with Department of Water for minimum FFL as substantial fill may be required for new dwellings.'

Gray & Lewis has reservations over proposed Lots 92 and 93 due to the extent that they are affected by floodway, and whether adequate setbacks to the floodway can be achieved. It is recommended that WAPC be advised of these concerns.

#### Road Access

All proposed lots will have direct road frontage to Brown Street, Web Street and Long Street. The SGP proposes two battleaxe lots on existing Lots 87 and 90.

At subdivision stage, Council will need to consider whether to require any upgrading of existing roads. Street corner truncations should be shown on the SGP (to be ceded to the crown at subdivision stage).

#### Fire Management

A Fire Management Plan has not been lodged in support of the SGP, however it includes strategic fire breaks (in red) around the perimeter of the plan area. The majority of the lots are cleared therefore fire risk is likely to be low.

It is not likely that strategic fire breaks will be required for the majority of the SGP area as once the land is subdivided every lot will be required to have 2.7 metre firebreaks around their boundaries.

The length of the battle-axe legs (driveways) are unknown as Gray & Lewis could not accurately scale the map provided, however it appears they may exceed 600 metres (which is the maximum length permissible for fire safety under the Fire and Emergency Services Association (FESA) 'Planning for Bushfire Protection'). If that's the case, then strategic firebreaks may be required to provide a secondary emergency egress for the battleaxe lots however this would be resolved through a Fire Management Plan which can be considered prior to subdivision.

As the strategic fire breaks shown on the SGP are incorrect it is recommended that:

- Strategic firebreaks be deleted from the SGP;
- A note be included on the SGP to require an overall Fire Management Plan for the SGP area prior to any subdivision to comply with 'Planning for Bushfire Protection' requirements. Any strategic firebreaks need to be co-ordinated and locations identified before subdivisions proceed.

#### Building Envelopes

The SGP shows nominated building envelopes however it is recommended that these be refined as;

- No setbacks are shown. The Scheme requires minimum building setbacks of 15 metres front and rear, and 10 metres to the side.

- The building envelope for the western proposed 4.4 hectare lot on existing Lot 89 relies on a crossing over the floodway if access from Webb Street is proposed, which is undesirable.
- Adequate setbacks to the floodway need to be confirmed through liaision with Department of Water.

In addition, it is considered desirable that building envelopes be identified at the SGP level for ease of administration. If they are established at subdivision stage then the Shire will not have one concise plan for the assessment of future dwelling applications.

#### Geotechnical Report and filling / future consideration

The Land Capability Report recommends 'For brick dwellings sand fill of 800mm is recommended on areas formed by the removal of small ridges, but not using the removed soil as fill.'

Council may require future dwelling applications to be accompanied by geotechnical reports or engineering certification depending on the nature and extent of fill and / or retaining walls.

#### Draft WAPC Modifications

The WAPC is assessing the Subdivision Guide Plan and proposes a number of draft modifications to the notes, which are mainly administrative. Gray & Lewis would normally provide comments on modifications directly to the WAPC.

In this case, the modifications are being referred formally to Council as Council has not yet considered the revised SGP. Gray & Lewis has summarised the modifications in a table (refer Attachment 3) and made comments and recommendations.

#### Conclusion

It is recommended that proposed Subdivision Guide Plan be generally supported however not be formally endorsed until modifications are undertaken.

#### **POLICY REQUIREMENTS:**

N/A

#### **LEGISLATIVE REQUIREMENTS:**

There are no known legislative requirements related to this item.

#### **STRATEGIC IMPLICATIONS:**

There are no known strategic implications associated with this proposal.

#### SUSTAINABILITY IMPLICATIONS:

#### Environment

As outlined in this report, parts of the land are located in a floodway and the flood fringe.

#### Economic

There are no known significant economic implications associated with this proposal unless drainage is not adequately addressed

#### Social

There are no known significant social implications associated with this proposal.

#### FINANCIAL IMPLICATIONS:

The Shire pays planning fees to Gray & Lewis. If subdivision occurs there is potential for additional rates.

#### **VOTING REQUIREMENTS:**

Simple Majority Required

#### MANEX RECOMMENDATIONS

#### That Council;

- 1. Write directly to the Western Australian Planning Commission advising that it generally supports the proposed Subdivision Guide Plan subject to modifications as follows;
  - (i) The lot sizes and dimensions to be clearly shown on the SGP as required by Clause 3.11.3.2 of the Shire of Moora Local Planning Scheme No 4 ('the Scheme'). Some of the lot sizes are not readable as they sit behind other layers on the plan (eg on Lots 92 and 93).
  - (ii) An additional note to be included on the SGP as follows;

"The Shire shall recommend that the WAPC place a condition on any future subdivision that a Notification be placed on the Certificate of Titles of any new lots to alert purchasers that; (i) portions of lots are affected by floodway and flood fringe (ii) all development requires planning approval in additional to a building licence and (iii) applicants should liaise with Department of Water for minimum FFL as substantial fill may be required for new dwellings."

- (iii) An additional note to be included on the SGP as follows; "An overall Fire Management Plan for the SGP area is to be lodged with the Shire prior to the approval of any subdivision, and shall clearly identify required lot fire breaks, strategic fire breaks and demonstrate compliance with the FESA 'Planning for Bushfire Protection' (Edition 2) requirements."
- (iv) All strategic fire breaks should be deleted (as they are incorrectly located).
- (v) Street corner truncations should be shown (to be ceded to the crown at subdivision stage).
- (vi) Building envelopes should be determined at this early planning stage and shown on the SGP. The envelopes need to reflect the Scheme setbacks, and provide for adequate setbacks to the floodway. This issue was already identified by Council in August 2009 and still needs to be addressed.
- (vii) The building envelope for the western proposed 4.4 hectare lot on existing Lot 89 relies on a crossing over the floodway if access from Webb Street is proposed, which is undesirable. Consideration of relocation to the south is recommended.
- (viii) The SGP should include a scale ruler and north point.

- 2. Note the suggested WAPC modifications and adopt the recommendations in Attachment 3 (to be forwarded to the WAPC).
- 3. The WAPC also be advised (for explanation purposes) that:
  - (i) The SGP shows strategic fire breaks however the Shire will require 2.7 metre firebreaks around the perimeter of each proposed lot. It is therefore unlikely that strategic fire breaks will be required for the majority of the SGP area.
  - (ii) An overall Fire Management Plan should be required for the SGP so that any need for strategic fire breaks (and their locations) can be identified and fire management is co-ordinated (rather than dealt with on an individual lot basis). The battleaxe legs in the SGP may require second emergency egress if they exceed the permissible 600 metre lengths (under Planning for Bushfire Protection), which could be achieved by use of strategic fire breaks (with public easements in gross).
  - (iii) It is considered desirable that building envelopes be identified at the SGP level for ease of administration. If they are established at subdivision stage then the Shire will not have one concise plan for the assessment of future dwelling applications.
  - (iv) The existing zoning and Scheme provisions allow potential for 2 hectare lots, however a minimum of 2 hectares is not automatically approved. The omnibus amendment allows for potential for I hectare lots with reticulated water, however I hectare lots will not automatically be approved. To pursue one hectare lots an applicant should be required to modify the SGP and demonstrate compliance with the schedule requirements of the Scheme.
  - (v) Council has reservations over proposed Lots 92 and 93 due to the extent that they are affected by floodway, and whether adequate setbacks to the floodway can be achieved.
  - (vi) Council recommended that the WAPC separately refer the Land Capability Report and SGP to the Department of Health for formal advice as;
    - The Shire does not have the qualified staff to be able to design or assess an alternative on site disposal system.
    - Shire approvals are limited to soils of sand, loam and sand and loam. Specific design is required for disposal in clay and would require Department for Health approval.
    - Whilst the Health Department has commented on subdivision of Lot 91, they should be consulted with for advice on the land capability assessment and broader SGP, especially due to the extent of floodway on some of the proposed lots.
- 4. Authorise Gray & Lewis to provide comments on behalf of the Shire for any refinement of modifications to the SGP notes suggested or recommended by the WAPC.
- 5. Advise the WAPC that Council seeks a modified SGP prior to providing any formal endorsement or signature endorsement by the Shire President and Chief Executive Officer.

6. Provide a copy of this report (minutes) and Attachment 3 to the WAPC with correspondence as a record of the Shires assessment and comments.

# 11.5 ENVIRONMENTAL DEVELOPMENT

Nil

# 11.6 ECONOMIC DEVELOPMENT

Nil

# 11.7 SPORT AND RECREATION

Nil

# 12. ELECTED MEMBER MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN

# 13. MOTIONS OF AN URGENT NATURE INTRODUCED BY DECISION OF COUNCIL

# 14. NOTICE ON MOTIONS FOR THE NEXT COUNCIL MEETING

#### 15. MATTERS BEHIND CLOSED DOORS

#### RECOMMENDATION

That the meeting move behind closed doors to discuss Item 15.1, "Chief Executive Officer's Annual Performance Review - Ms Lynnette O'Reilly for the Year Ended 14<sup>th</sup> May 2010" as it is a matter affecting employees pursuant to Section 5.23(2)(a) of the Local Government Act 1995.

# 15.1 <u>Chief Executive Officer's Annual Performance Review - Ms Lynnette O'Reilly for</u> the Year Ended 14<sup>th</sup> May 2010

Provided to Councillors under confidential cover.

#### 16. <u>CLOSURE OF MEETING</u>